STATE OF CALIFORNIA 1 BILL LOCKYER, Attorney General of the State of California MEDICAL BOARD OF CALIFORNIA 2 ALFREDO TERRAZAS, State Bar No. 078043 SACRAMENTO Uctober 29 Deputy Attorney General 3 **ANALYST** California Department of Justice 1515 Clay Street, Suite 2000 4 Oakland, California 94612 Telephone: (510) 622-2220 5 Facsimile: (510) 622-2121 6 Attorneys for Complainant 7 8 BEFORE THE MEDICAL BOARD OF CALIFORNIA 9 DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA 10 In the Matter of the Accusation Against: 11 12 ACCUSATION 13 14 Physician and Surgeon Certificate N 15 Respondent 16 17 Complainant alleges: 18 **PARTIES** Complainant Ronald Joseph ("Complainant") is the Executive Director of 19 1. the Medical Board of California ("Board") and brings this Accusation solely in his official 20 21 capacity. 22 2. On or about August 1, 1977, Physician and Surgeon's Certificate No. 23 vas issued by the Board to respondent ("respondent"), and at all times relevant to the charges brought herein, this license has been in full force and effect. 24 Respondent's license is currently valid, with an expiration date of March 31, 2002. 25 26 // 27

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JURISDICTION

- This Accusation is brought before the Division of Medical Quality ("Division") of the Board under the authority of the following sections of the Business and Professions Code ("Code"):
 - A. Section 2227 of the Code provides that a licensee who is found guilty under the Medical Practice Act may have his license revoked, suspended for a period not to exceed one year, placed on probation and ordered to pay the costs of probation monitoring, or subjected to such other action taken in relation to discipline as the Division deems proper.
 - B. Section 2234 of the Code provides that the Division shall take action against any licensee who is charged with unprofessional conduct and that unprofessional conduct includes, but is not limited to, the following:
 - "(b) Gross Negligence
 - "(c) Repeated negligent acts.
 - "(d) Incompetence"
 - C. Section 2236(a) of the Code, provides, in part, that the conviction of any offense substantially related to the qualifications, functions, or duties of a physician and surgeon constitutes unprofessional conduct within the meaning of the Medical Practice Act and that the record of conviction shall be conclusive evidence only of the fact that the conviction occurred. Section 2236(c) of the Code provides, in part, that the division may inquire into the circumstances surrounding the commission of a crime in order to fix the degree of discipline or to determine if the conviction is substantially related to the qualifications, functions or duties of a physician and surgeon.
 - D. Section 2239(a) of the Code provides, in pertinent part, as follows: "The use... of alcoholic beverages, to the extent, or in such a manner as to be dangerous or injurious to the licensee, or to any other person, or to the public, or to the extent that such use impairs the ability of the licensee to practice medicine safely... constitutes unprofessional conduct."

- E. Section 2350(e) of the Code provides that any physician and surgeon terminated from the Board's Diversion Program for failure to comply with program requirements is subject to disciplinary action by the division for acts committed before, during, and after participation in the diversion program.
- F. Section 2354 of the Code states: "Each physician and surgeon who requests participation in a diversion program shall agree to cooperate with the treatment and monitoring program designated by the program manager. Any failure to complete successfully a treatment and monitoring program may result in the filing of an accusation for discipline which may include any acts giving rise to the original diversion."
- G. Section 125.3 of the Code provides, in part, that the Board may request the administrative law judge to direct any licentiate found to have committed a violation or violations of the licensing act to pay the Board a sum not to exceed the reasonable costs of the investigation and enforcement of the case. A certified copy of the actual costs, or a good faith estimate of costs where the actual costs are not available, signed by the Board or its designated representative shall be *prima facie* evidence of reasonable costs of investigation and prosecution of the case. The costs shall include the amount of investigative and enforcement costs up to the date of the hearing, including, but not limited to, charges imposed by the Attorney General.
 - 4. Section 14124.12 of the Welfare and Institutions Code provides:
- "(a) Upon receipt of written notice from the Medical Board of California, the Osteopathic Medical Board of California, or the Board of Dental Examiners of California that a licensee's license has been placed on probation as a result of disciplinary action, the department may not reimburse any Medi-Cal claim for the type of surgical service or invasive procedure that gave rise to the probation, including any dental surgery or invasive procedure, that was performed by the licensee on or after the effective date of the probation and until the termination of all probationary terms and conditions or until the probationary period has ended, whichever comes first. This section shall apply except in any case in which the relevant licensing board determines that compelling circumstances warrant continued reimbursement during the probationary period of any Medi-Cal claim, including any claim for dental services, as so described. In such a case, the department shall continue to reimburse the licensee for all procedures, except for those invasive or surgical procedures for which the licensee was placed on probation.
- "(b) The Medical Board of California, the Osteopathic Medical Board of California, and the Board of Dental Examiners of California shall work in conjunction with the State Department of Health Services to provide all information that is necessary

to implement this section. The boards and the department shall annually report to the Legislature by no later than March 1 the number of licensees of these boards placed on probation during the immediately preceding calendar year, who are:

- "(1) Not receiving Medi-Cal reimbursement for certain surgical services or invasive procedures, including dental surgeries or invasive procedures, as a result of subdivision (a).
- "(2) Continuing to received Medi-Cal reimbursement for certain surgical or invasive procedures as a result of a determination of compelling circumstances made in accordance with subdivision (a).
- "(c) This section shall become inoperative on July 1, 2003, and as of January 1, 2004 is repealed, unless a later enacted statute that is enacted before January 1, 2004, deletes or extends the dates on which it becomes inoperative and is repealed."

RESPONDENT'S SUBSTANCE ABUSE HISTORY

- 5. Respondent took his first alcoholic drink at the age of 19. During his undergraduate years, he drank at social functions and experimented with hallucinogens, Cannabis, and amphetamines.
- 6. During the first two years of medical school, respondent drank alcoholic beverages frequently and smoked Cannabis daily. In the third and fourth years of medical school, respondent ceased smoking Cannabis, but continued to drink alcoholic beverages frequently.
- 7. At age 28, respondent noticed that his drinking was escalating, and he began to smoke Cannabis again. At age 31, he was introduced to cocaine. In 1982, respondent married and began a family. Respondent continued to drink alcoholic beverages and found he could not stop. Respondent's wife was also alcoholic, but she did not drink during her pregnancies and was more successful at remaining sober overall.
- 8. He began an "ER" physician's registry, where he was Chief Executive Officer, sending physicians to hospital emergency rooms that needed staffing. He traveled extensively and frequently filled in at emergency rooms. His work became more stressful with greater success. He typically drank alcohol at lunch and again at 4:00 or 5:00 p.m. Then, he would go to a local bar for mixed drinks and then go home. Sometimes he would buy a half pint of gin before going home and consume as much as half the bottle in the car on his way home. He also intermittently used cocaine. This pattern persisted

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9. In December of 1995, respondent realized his drinking was out of control and entered a 21 day treatment program at Sierra Tucson in Arizona. He only attended two weeks, but after treatment, he attended AA meetings and support groups. In January of 1996, respondent stopped attending AA meetings and Boynton's groups and once again resumed drinking alcoholic beverages heavily. In late 1997, respondent's wife filed for legal separation because of his uncontrolled drinking, but the couple were never physically separated.

FIRST CAUSE FOR DISCIPLINE

(Conviction of a Substantially Related Crime)

- 10. On or about January 3, 2000, respondent began drinking alcoholic beverages early in the morning on his way to an emergency room shift in Susanville, California. Respondent drove from his home to the airport to catch a flight to Reno, Nevada. Once in Reno, respondent rented a car to drive to Susanville, and he bought and consumed cognac and other alcoholic drinks. On State Route (SR) 139, approximately 7.5 miles sought of Eagle Lake Road, respondent was driving at about 70 m.p.h., northbound, and did not note a 35 m.p.h. warning sign before a right bend in the road. He drove into the bend too fast, lost control of the rental car, and hit the embankment on the east side of the road. The car rolled over on its top and came to rest in the northbound lane of SR 139, facing in a southeasterly direction. This occurred at approximately 8:15 p.m.
- approximately 8:55 p.m. and noted that respondent had cuts and scrapes on his hands and that his breath smelled of alcohol. Officer moted that respondent had blood shot, watery eyes and a slight slur to his speech. He asked respondent whether he had been drinking and how much, and respondent replied, "Too much." Respondent failed a field sobriety test. Officel arrested respondent for a violation of Vehicle Code section 23152(a) [Operating a Motor Vehicle While Intoxicated] and explained to respondent his rights. Respondent chose to take a blood test, and officer transported him to I Hospital, where a blood sample was

taken at approximately 10:10 p.m. and where respondent's cuts and scrapes were treated.

Respondent was then taken to the Lassen County Jail, where he was booked and spent the next eight hours. Respondent's blood alcohol content, by blood test, was found to be .16%.

- Municipal Court charging respondent with a violation of Vehicle Code section 23152(a).

 Respondent failed to appear at his arraignment on February 14, 2000, and a bench warrant was issued on February 16, 2000. The arraignment was reset for March 6, 2000, and the warrant was recalled on waiver of respondent's personal presence by his counsel. On or about July 10, 2000, respondent pleaded guilty to a misdemeanor violation of Vehicle Code section 23152(a) and was sentenced to 36 months summary probation, five days in the county jail, a fine of \$1418.00, a drinking driver's program, a license restriction for 90 days, and no alcohol.
- 13. Respondent's conduct, as set forth above, constitutes the conviction of a crime substantially related to the qualifications, functions and duties of a physician and surgeon and therefore cause exists for disciplinary action pursuant to sections 2236(a) and 2234 of the Code.

SECOND CAUSE FOR DISCIPLINE

(Use of Alcohol)

- 14. The allegations contained in paragraphs 10 through 12, above, are incorporated herein by reference as if fully set forth.
- 15. Respondent's conduct, as set forth above, constitutes the use of alcoholic beverages to the extent or in such a manner as to be dangerous to himself, others, and to the public, and/or to the extent that such use impaired the ability of respondent to practice medicine safely, and therefore cause exists for discipline pursuant to sections 2239(a) and 2234 of the Code.

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THIRD CAUSE FOR DISCIPLINE

(Gross Negligence)

- 16. The allegations of paragraphs 5 through 12, above, are incorporated herein by reference as if fully set forth.
- 17. Respondent's conduct, as set forth above, constitutes gross negligence in that he intended to practice medicine (as in driving to a shift at the emergency room) and/or did practice medicine while under the influence of alcohol and impaired by such use, thereby endangering patients and others under his supervision and care. Therefore, cause exists for discipline pursuant to section 2234(b) of the Code.

FOURTH CAUSE FOR DISCIPLINE

(Unsuccessful Termination from Diversion)

- 18. On or about January 14, 2000, respondent ceased clinical practice and began attending meetings of the Board's Diversion Program. On or about January 27, 2000, respondent self-referred himself to the Diversion Program. On or about February 25, 2000, respondent's formal participation was approved by his Diversion Evaluation Committee (DEC).
- 19. On or about March 3, 2000, respondent signed a Physician's Diversion Program Agreement. Term 22 of that agreement states: "If I am a self-referral who is unknown to the Medical Board through Enforcement or other related activity and I am terminated from the Program by the DEC for any reasons other than successful completion of the program, and the DEC determines I am unable to practice medicine safely, the fact of my termination will be reported to the Medical Board." Respondent was directed by the DEC to enter an in-patient treatment program at Springbrook Northwest within 14 days, and his license was limited to administrative duties until the next DEC meeting after the in-patient treatment was complete. Respondent successfully completed the in-patient program in July 2000 and was discharged.
- 20. On or about September 26, 2000, respondent requested that the DEC allow him to return to administrative functions at October 2, 2000, respondent was granted 24 hours per week, with reports from a worksite monitor and no clinical duties.

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21. On or about December 15, 2000, respondent had a meeting with the DEC for a re-evaluation post in-patient treatment. The DEC approved 20 hours per week administrative duties with one clinical shift per week at one location. Reports from the worksite monitor continued. A further review was held on or about February 9, 2001, wherein it was found that respondent was using his recovery program to deal with work related stresses and that respondent's program should continue unchanged.

- 22. On or about February 20, 2001, respondent reported to his group facilitator that he had relapsed and had consumed alcoholic beverages on February 19th and 20th. Respondent cited work stressors as leading to his relapse. The relapse was reported to respondent's case manager, who informed program staff and respondent's case consultant. The case manager instituted a plan whereby respondent would cease clinical practice and administrative travel immediately and recommended a return to Springbrook Northwest for inpatient treatment. The DEC was advised of the relapse and was requested to follow up.
- 23. On or about February 23, 2001, the DEC met and discussed respondent's relapse. The DEC wrote respondent, encouraging him to return to Springbrook Northwest despite certain resentments he harbored about that treatment program. On or about February 26, 2001, respondent met with the case manager and the group facilitator and announced that he had no plans to continue with the Diversion Program at that time. Respondent continued to refuse to return to the Springbrook treatment facility, and effective April 10, 2001, the DEC terminated respondent unsuccessfully from the Diversion Program.
- 24. On or about April 23, 2001, the Program Manager of the Board's Diversion Program notified the Medical Board's enforcement program that respondent was terminated from the Diversion Program for reasons other than successful completion and that respondent presented a threat to public health or safety.
- 25. Respondent's conduct, as described above constitutes a failure to cooperate with the requirements of the Diversion Program and a failure to successfully complete his diversion program. Therefore, cause exists for discipline pursuant to section 2354 of the Code.

PRAYER

WHEREFORE, complainant requests that a hearing be held on the matters herein alleged, and that following that hearing, the Division issue a decision:

- 1. Revoking or suspending Physician and Surgeon Certificate No. heretofore issued to respondent
 - 2. Prohibiting respondent from being the supervisor of a physician assistant;
- 3. Ordering respondent to pay the Division the actual and reasonable costs of investigation and enforcement of this case, and if placed on probation, the costs of probation monitoring; and
- 4. Taking such other and further action as the Division deems necessary and proper.

DATED: <u>October 29, 2001</u>

RONALD JOSEPH-Executive Director MEDICAL BOARD OF CALIFORNIA Department of Consumer Affairs State of California

Complainant